

**4<sup>th</sup> ic-PSIRS 2017**  
**4<sup>th</sup> Annual International Conference on Political Science,  
International Relations and Sociology**

**ETHNIC TOLERANCE IN MULTIETHNIC SOCIETY: THE CASE  
OF PULAU PINANG**

Mohd Azmir Mohd Nizah (a)\*, Hishomudin Ahmad (b), Jayum Jawan (c),

Ku Hasnita Ku Samsu (d) , Sarjit Singh Gill (e)

\*Corresponding author

(a) Centre for Core Studies, Universiti Sains Islam Malaysia, Bandar Baru Nilai, Negeri Sembilan, Malaysia

(b) Faculty of Major Languages Studies, Universiti Sains Islam Malaysia, Bandar Baru Nilai, Negeri Sembilan,  
Malaysia

(c) Ohio University, US

(d) (e) Faculty of Human Ecology, Universiti Putra Malaysia, Serdang, Selangor, Malaysia

***Abstract***

This article discusses the level of ethnic tolerance in the multiethnic society of Malaysia, with specific reference to the parliamentary seat of Bukit Bendera, Pulau Pinang. It also aims at identifying factors that influence ethnic tolerance in the area involved. In a survey of ethnic and political tolerance of 174 respondents, this study raises the question of majority-minority tolerance in a multiethnic society. This study is crucial due to the demographic uniqueness of the particularly mentioned area in terms of the majority-minority composition of its ethnicity. The findings reveal that the people of Bukit Bendera can be categorised as medium-good practitioners of ethnic tolerance, as attitude and perceptions are more important to them than the issue of political parties and ethnicity. It is significant where moderation has progressively become Malaysia's national plan in managing a plural society. The article ends with relevant discussions and suggestions.

© 2017 Published by Future Academy [www.FutureAcademy.org.UK](http://www.FutureAcademy.org.UK)

**Keywords:** Rational Choice, democratic learning, election, ethnic relations, urbanism, moderation.



## 1. Introduction

Being applauded as an example for developing states (Lijphart, 1977; Shamsul, 2005), maintaining Malaysia's racial harmony and tolerance has become a massive task (Cheah, 2004) as its political affairs are frequently discussed through ethnic senses (Jayum A. Jawan & King, 2004; Jayum A. Jawan & Mohammad Agus, 2008). Thus, tolerance amongst ethnic groups is an elemental and essential determinant for Malaysia's political strength and stability. The outcome of the 2013 Malaysia General Elections showed only two state cities in peninsular Malaysia were won by the governing party of Barisan Nasional (BN), while the rest fell to the opposition party of Pakatan Rakyat (PR). This reflects the emergence of a new pattern among urban voters. Thus, this study was initiated to investigate the level of tolerance among ethnic groups in the Bukit Bendera parliamentary seat of Pulau Pinang state. It is significant to study this phenomenon because Bukit Bendera offers distinctive demographic factors of minority-majority relations. Most importantly, it helps researchers to devise an ethnic tolerance scale for nationwide measurement.

The definition of ethnic is derived from the Latin word *ethnicus* which means nation, people or "races". Thus, ethnic describes an assemblage of group of people that are genetically, culturally, historically related. The Oxford English Dictionary (2014) defines tolerance as "the ability or willingness to endure the existence of thoughts or behaviour that one dislikes or disagrees". Tolerance also refers to as an acceptance of others whose actions, beliefs, physical capabilities, religion, customs, ethnicity, nationality, and so on differs from one's own (American Psychological Association, 2007).

Previous researches are regularly concerned with immigrants and native groups (Cote & Erickson, 2009; Crepaz & Damron, 2008; Weldon, 2006) and religious identity (Ahmad Tarmizi, Sarjit Singh Gill, Razaleigh, & Puvaneswaran, 2013; Eisenstein, 2006; Jha, 2012). However, Wilson (2007) offered ethnic relations from social and political constructs, which compensate the concern of deficiency of literatures on inter-ethnic tolerance. It then paves to the various scholars examining measurement of ethnic tolerance. Sijuwade (2011) specifically assessed multivariate predictors of tolerance among ethnic, including gender, marital status, religiosity, income, occupation, and education. Other indicators such as inter-ethnic marriage, friendship, entertainment forms (Sijuwade, 2011), workplace (Thomsen, 2012), ethnic demography, conscious and unconsciousness (Bambulyaka, 2011), societal status (Bettelheim & Janowitz, 1949), social network and voluntary association (Cote & Erickson, 2009) and political competition (Kasara, 2013) are also often regarded as tests of ethnic tolerance with a mixture of end result. Studies also found that education, ranging from moderate to strong, contributes to tolerance measures (Statistics New Zealand, 2011) but was reported vice versa in Malaysia (Najeemah, 2006; Yasmin & Najeemah, 2010). Numerous studies in Malaysia found that socialisation to the news via media (Ezhar Tamam, Tien, Fazilah, & Azimi, 2006), and enhancing cognitive readiness, attitude, pro social behaviour and individual openness (Fazilah, 2008) positively contribute to ethnic tolerance level. On a more recent study, Nazri & Mansor (2014) found that the tolerance level has been very good at the public higher education institutions. However, "forced interaction" does not always work best as various field of studies reported that racial polarisation still exists (Abdullah Taib, 1984; Helen Ting, 2012; Mohd Ridhuan, 2010; Morsin, 1991; Mutang et al., 2014; Najeemah, 2006; Zahara, Amla, & Hardiana, 2010).

But there is still insufficient information on the ethnic tolerance in relation to ethnic voting patterns. All the above literatures confirmed that demographic indicators, including heterogeneity, contribute to the ethnic tolerance attitudes level which eventually support the democratic learning theory premises.

Studies also found that ethnic tolerance level of urbanites is higher compared to non-urban citizens (Mansor Mohd Noor, 1999; Mohd Azmir Mohd Nizah, 2015; Mohd Azmir Mohd Nizah & Ku Hasnita Ku Samsu, 2015; Mohd Azmir Mohd Nizah, Ku Hasnita Ku Samsu, Jayum Jawan, & Sarjit Singh Gill, 2015; Mohd Nizah, Atoma, Mohd Azmir, & Paimah, 2012; Sanusi, 1989). Therefore, it is obvious that 'urban' is a significant construct in understanding the politics of Malaysian plural society. These cases have proven that ethnic factor is still a major determinant in Malaysian ethnic relations. Thus, it is imperative to study the level of tolerance among different ethnics and its implications toward their voting behaviour in elections. This is because factors like education and social interaction empirically enhance cultural integration, but not politically, which suggests that concentration on the political dimensions needs to be prioritised for analysing group competitiveness (Nazri Muslim & Mansor Mohd Noor, 2014).

In doing so, an out-group aspect is not suitable to measure the ethnic tolerance level. In fact, ethnic considerations were imparted in the political system, including constitutional, party politics and electoral system since the earliest days of Malaya independence. This study however, will measure ethnic tolerance from the perception and attitude component that later on is combined as behavioural factors of ethnic tolerance. As to date, a synonymous examination of both ethnic tolerance perception and attitude is not available. Obviously, not all citizens are ethnically and politically tolerant, but evidence has confirmed that there is still insignificant numbers of literature emphasising on ethnic tolerance behaviour, especially in developing countries. Social polarisation (Amir & Faridah, 2004; Balasubramaniam, 2006; Ramlee Mustapha, Norzaini, Faridah, Abdul Razak, & Maimun, 1999) has impeded ethnic political tolerance attitude, and thus affecting ethnic political tolerance behaviour. Ascertaining ethnic tolerance behaviour is a significant facet in managing "unity in diversity" community especially in Bukit Bendera parliamentary where majority-minority traits prevailed.

## **2. Problem Statement**

General Elections Results in 2008 and 2013 showed distinctive pattern of ethnic politics and electoral decision among voters, especially in urban areas. Thus, understanding the factors and ascertaining the level of ethnic tolerance among voters are crucial aspects to be investigated in a multi ethnic society especially in Penang which involves minority-majority relationship.

## **3. Research Questions**

The study was guided by the following questions:

- 3.1. What is the level of ethnic tolerance in the research area?
- 3.2. What are the types of factors that influence voters' decision in the research area?

#### 4. Purpose of the Study

This study was initiated to investigate the level of tolerance among the different ethnicities in Bukit Bendera parliamentary seat of Pulau Pinang state.

#### 5. Research Methods

This study is explanatory in nature. A quantitative design was employed using a survey method with a set of questionnaire for data collection. The sample frame for this study consists of 32,778 registered voters in Bukit Bendera constituency, and is considered as minority Malay constituency. However, voters have elected an ethnic Malay as their representative in the Malaysian parliament. Bukit Bendera is also considered an urban area (Department of Statistics Malaysia, 2010; Usman , Tarmiji , & Masami, 2010). Multistage clustered sampling method and simple random technique were used to select the 174 respondents of whom 128 were Chinese respondents, 25 were Malay, and 21 were Indian. In terms of gender, 124 were males, while 50 were female respondents-which resembled the demographic mixture of peninsular Malaysia.

This study employed a set of questionnaire, which contained four parts, namely demographics identification, ethnic tolerance constructs, political tolerance constructs, and voting behaviour constructs. Likert scale ranging from 1 (totally disagree) to 10 (totally agree) was designed. Cronbach Alpha value of 0.79 proves that the validity and reliability assumptions are met. Due to lower correlational score, 3 items were deleted (Coakes & Ong, 2011, p. 126). Data were then analysed using Statistical Package for the Social Sciences (SPSS) version 20.

#### 6. Findings

Generally, the mean score for ethnic tolerance construct was 6.63. This score can be interpreted as medium-good, referring to the scale developed by Mohd Azmir Mohd Nizah & Ku Hasnita Ku Samsu(2015). The finding echoed previous study of Nazri Muslim & Mansor Mohd Noor (2014) and Zainal, Abu, & Mohamad (2010). However, they differ in terms of respondents as both were measured in a "forced-institution" while this study was done in a day-to-day condition. Table 1 shows the analysis.

**Table 01.** Mean Score for Ethnic Tolerance Construct

Mean	N	Std. Deviation
6.6356	174	1.94440

Table 1 shows that respondents achieved medium-good level of ethnic tolerance. The scores are dependent on ethnicity, constituency, gender and academic qualification. Statistical analysis presented that there was a significant difference based on ethnicity.

**Table 02.** Ethnic Tolerance based on Ethnicity

	Sum of Squares	df	Mean Square	F	Sig.
Between Groups	77.105	2	38.553	11.426	.000
Within Groups	576.954	171	3.374		
Total	654.059	173			

Table 2 shows the result of the difference where there was a statistically significant difference between groups as determined by one-way ANOVA ( $F(2, 171) = 11.426, p < .05$ ). Thus, Post Hoc analysis is required to determine the mean difference and size difference for the research area. (Refer to Table 3).

**Table 03.** Post Hoc Analysis

(I) Ethnic Group	(J) Ethnic Group	Mean Difference	Sig.
Malays	Chinese	-1.85756*	.000
	Indian	-1.03695	.140
Chinese	Malay	1.85756*	.000
	Indian	.82061	.142
Indian	Malay	1.03695	.140
	Chinese	-.82061	.142

\*significant at level  $p=0.05$

Results indicate that the level of ethnic tolerance of the Malays are lower than the Chinese in Bukit Bendera constituency by 1.858 difference. There is no significant difference of ethnic tolerance between the Malays and the Indian, and also the Chinese and the Indian. Table 4 showcased the level of ethnic tolerance, and the mean scores of each ethnic group.

**Table 04.** Ethnic Tolerance Norms

Ethnic Group	Mean	N	Std. Deviation
Malay	5.1440	25	2.21399
Chinese	7.0016	128	1.79790
Indian	6.1810	21	1.56193
Total	6.6356	174	1.94440

From the above results, the Chinese ethnic tolerance mean score was highest, followed by the Indian and the Malays. Therefore, it can be concluded that the Chinese level of ethnic tolerance is better than the Indian and the Malays. These findings are synonymous with previous studies on minority-majority relationship which concluded that the majority is less tolerant compared to the minority (Ahmad Tarmizi et al., 2013; Massey, Hodson, & Sekulić, 1999). Although the above results were limited in

scope, it presented a general picture of the level of ethnic tolerance among Malaysians, particularly those in clear minority-majority ethnicities constituencies. Overall, the level of ethnic tolerance among respondents in Bukit Bendera constituency exhibited quite good level of ethnic tolerance.

## 7. Conclusion

It can be concluded that the people of Bukit Bendera can be categorised as medium-good of ethnic tolerance practitioners, as attitude and perceptions are more important than the issue of political parties and ethnicity. This result may be synonymous with previous studies (Junaidi Awang Besar et al., 2012; Mohammad Redzuan & Amer Saifude, 2013; Mohd Fuad Mat Jali et al., 2011) but interestingly, the minority is more ethnically tolerant when there is a majority ethnic in a specific constituency. Therefore, more studies on majority and mixed majority spaces are needed in measuring and understanding ethnic tolerance. Most importantly, when it involves gaining political support and harnessing votes in electoral process, definitely ethnic tolerance becomes one of the indicators, at least it prevails in urban society. Governing parties should chart new strategies for upcoming election. This is the way forward.

## Acknowledgments

This material is based upon work supported by the Ministry of Higher Education under grant No. USIM/TRGS02\_PROJEK02/ISI/59/50516 .

## References

- Abdullah Taib, . (1984). *Interaksi dan Polarisasi Mahasiswa Universiti di Malaysia*. Bangi, Selangor.
- Ahmad Tarmizi, . Talib, Sarjit Singh Gill, ., Razaleigh, . Muhamat Kawangit, & Puvaneswaran Kunasekaran, .. (2013). Religious Tolerance: The Key between One ASEAN One Community. *Life Science Journal*, 10(4), 1382–1385.
- American Psychological Association. (2007). *APA Dictionary of Psychology*. California: American Psychological Association.
- Amir Hasan Dawi, ., & Faridah Karim, . (2004). Bangsa Malaysia: Suatu Realiti dalam Masyarakat yang Berpola. In *4th International malaysia Studies Conference* (pp. 1–13). Bangi, Selangor: Universiti Kebangsaan Malaysia.
- Balasubramaniam, V. (2006). Strengthening ethnic identity consciousness and the role of tactical voting in multi-racial Malaysia. *Asian Ethnicity*, 7(1), 75–88. <http://doi.org/10.1080/14631360500498536>
- Bambulyaka, M. (2011). The Implicit Methods for the Study of Tolerance. *World Academy of Science, Engineering and Technology*, 60, 1915–1919.
- Bettelheim, B., & Janowitz, M. (1949). Ethnic Tolerance : A Function of Social and Personal Control. *American Journal of Sociology*, 55(2), 137–145.
- Cheah, B. K. (2004). *The Challenge of Ethnicity; Building a Nation in Malaysia*. (B. K. Cheah, Ed.) (1st ed.). Singapore: Marshall Cavendish International.
- Coakes, S. J., & Ong, C. (2011). *SPSS: Analysis Without Anguish: version 18.0 for Windows* (18th ed.). Queensland: John Wiley & Sons Australia, Ltd.
- Cote, R. R., & Erickson, B. H. (2009). Untangling the Roots of Tolerance: How Forms of Social Capital

- Shape Attitudes Toward Ethnic Minorities and Immigrants. *American Behavioral Scientist*, 52(12), 1664–1689. <http://doi.org/10.1177/0002764209331532>
- Crepaz, M. M. L., & Damron, R. (2008). Constructing Tolerance: How the Welfare State Shapes Attitudes About Immigrants. *Comparative Political Studies*, 42(3), 437–463. <http://doi.org/10.1177/0010414008325576>
- Department of Statistics Malaysia. (2010). *Population Distribution and Basic Demographic Characteristics*. Putrajaya.
- Eisenstein, M. A. (2006). Rethinking the Relationship between Religion and Political Tolerance in the US. *Political Behavior*, 28(4), 327–348. <http://doi.org/10.1007/s11109-006-9014-5>
- Ezhar Tamam, ., Tien, W. Y. M., Fazilah Idris, ., & Azimi Hamzah, . (2006). News Media Socialization and Ethnic Tolerance. *15th AMIC Annual Conference*, (July), 1–10.
- Fazilah, I. (2008). *The Influence of Individual Attributes On Inter-Ethnic Tolerance among Early Youth in Selangor*. Universiti Putra Malaysia.
- Frølund Thomsen, J. P. (2012). How does Intergroup Contact Generate Ethnic Tolerance? The Contact Hypothesis in a Scandinavian Context. *Scandinavian Political Studies*, 35(2), 159–178. <http://doi.org/10.1111/j.1467-9477.2011.00282.x>
- Helen Ting, . (2012). Interethnic Relations in Malaysian Campuses : A Historical Review. *Malaysian Journal of Chinese Studies*, 1, 60–84.
- Jayum A. Jawan, & King, V. T. (2004). *Ethnicity & Electoral Politics in Sarawak*. Bangi, Selangor: Penerbit Universiti Kebangsaan Malaysia.
- Jayum A. Jawan, & Mohammad Agus, Y. (2008). The 2008 General Elections: Implications for Ethnic Relations in Malaysia. In *Globalising Religions and Cultures in the Asia Pacific* (pp. 3–40). Adelaide: The University of Adelaide.
- Jha, S. (2012). *Trade , Institutions and Ethnic Tolerance : Evidence from South Asia*. *American Political Science Review* (Vol. 107). California. Retrieved from [http://www.journals.cambridge.org/abstract\\_S0003055413000464](http://www.journals.cambridge.org/abstract_S0003055413000464)
- Junaidi Awang Besar, Mohd Fuad Mat Jali, Yahaya Ibrahim, .Abdul Halim Sidek, Jeniri Amir, Rosmadi Fauzi, & Novel Lyndon, . (2012). Persepsi Politik Pengundi Belia Melayu Pasca Pilihan Raya Umum (PRU) 2008 di Malaysia. *Jurnal Melayu*, (9), 191–214.
- Kasara, K. (2013). Separate and Suspicious : Local Social and Political Context and Ethnic Tolerance in Kenya. *The Journal of Politics*, 75, 921–936. <http://doi.org/10.1017/S0022381613000777>
- Lijphart, A. (1977). *Democracy in plural societies: a comparative exploration*. Yale: Yale University Press.
- Mansor Mohd Noor, . (1999). Crossing Ethnic Borders in Malaysia Measuring the Fluidity of Ethnic Identity and Group Formation. *Akademika*, 55(Julai), 61–82.
- Massey, G., Hodson, R., & Sekulić, D. (1999). Ethnic Enclaves and Intolerance : The Case of Yugoslavia. *Social Forces*, 78(2), 669–693. <http://doi.org/10.1093/sf/78.2.669>
- Mohammad Redzuan, O., & Amer Saifude, G. (2013). The Voting Trend of the Parliamentary By-Elections After the Malaysian 12th General Election. *Malaysian Journal of Democracy and Election Studies*, 1(1), 96–115.
- Mohd Azmir Mohd Nizah, (2015). On Malaysia's Ethnic Tolerance: A Study of Two Cities. *Research Journal of Applied Sciences*, 10(8), 294–297. <http://doi.org/10.3923/rjas.2015.294.297>
- Mohd Azmir Mohd Nizah, & Ku Hasnita Ku Samsu, (2015). Political Tolerance in Multi Ethnic Society:

- An Early Findings in Johor Bahru Parliamentary, Malaysia. In *Seminar On Government And Civilisation II (SOGOC II)* (pp. 450–462). Serdang, Selangor, Selangor: Universiti Putra Malaysia.
- Mohd Azmir Mohd Nizah, Ku Hasnita Ku Samsu, Jayum Jawan, & Sarjit Singh Gill, . (2015). Ethnic Tolerance in Urban Malaysia: A Comparative Analysis of Johor Bahru and Shah Alam Constituency. In A. Uslu & M. Arisan (Eds.), *III. Political Science Conference (POLITSCI'15)* (pp. 282–290). Istanbul: Eastern Mediterranean Academic Research Center (DAKAM).
- Mohd Fuad Mat Jali, Junaidi Awang Besar, Buang, A., Selvadurai, S., Er, A. C., & Novel Lyndon, . (2011). Ethnic Attitudes, Political Preferences and the Politics of Stability. *World Applied Sciences Journal*, 13(Special Issue of Human Dimensions of Development), 34–38.
- Mohd Nizah, M. A., Atoma, P., Mohd Azmir, M. N., & Paimah, A. (2012). The Relationship of Urbanization on Perception of Ethnic Relations. *Advances in Natural and Applied Sciences*, 6(7), 1143–1149.
- Mohd Ridhuan Tee Abdullah, . (2010). Cabaran Integrasi Antara Kaum Di Malaysia: Perspektif Sejarah, Keluarga dan Pendidikan. *Jurnal Hadhari*, 3, 61–84.
- Morsin Peraman @ Parman, . (1991). *Masalah Hubungan Etnik di Kalangan Mahasiswa Universiti di Malaysia*. Universiti Kebangsaan Malaysia.
- Mutang, J. A., Seok, C. B., Madlan, L., Lastar, A. I., Baharuddin, S. A., & Joseph, A. (2014). A Multiethnic Perception through the Eyes of Students. *International Journal of Information and Education Technology*, 4(3), 249–253. <http://doi.org/10.7763/IJiet.2014.V4.407>
- Najeemah Mohd Yusof . (2006). Patterns of Social Interaction Between Different Ethnic Groups in Malaysian Secondary Schools. *Jurnal Pendidik Dan Pendidikan*, 21, 149–164.
- Nazri Muslim, & Mansor Mohd Noor, . (2014). Ethnic Tolerance Among Students of Public Higher Learning Institutions in Malaysia. *World Applied Sciences Journal*, 29(3), 388–401. <http://doi.org/10.5829/idosi.wasj.2014.29.03.992>
- Oxford English Dictionary. (2014). Oxford English Dictionary Online. Retrieved June 16, 2015, from <http://dictionary.oed.com/>
- Ramlee Mustapha, Norzaini Azman, Faridah Karim, Abdul Razak Ahmad, & Maimun Aqsha Lubis, . (1999). Social Integration Among Multi-Ethnic Students At Selected Malaysian Universities In Peninsular Malaysia: A Survey Of Campus Social Climate. *ASEAN Journal of Teaching and Learning in Higher Education*, 1(1), 35–44.
- Sanusi, O. (1989). *Ikatan Etnik dan Kelas Di Malaysia* (1st ed.). Bangi, Selangor: Universiti Kebangsaan Malaysia.
- Shamsul, A. B. (2005). The Construction And Management Of Pluralism : Sharing The Malaysian Experience. *ICIP Journal*, 2(1), 1–14.
- Sijuwade, P. O. (2011). Ethnic Tolerance in Urban Nigeria: The Case of Lagos. <http://doi.org/10.3923/sscience.2011.34.39>
- Statistics New Zealand. (2011). *New Zealand General Social Survey : 2010*. New Zealand.
- Usman Yaakob, Tarmiji Masron, & Masami, F. (2010). Ninety Years of Urbanization in Malaysia : A Geographical Investigation of Its Trends and Characteristics. *Ritsumeikan Soc Sci Humanity*, 4, 79–101. Retrieved from [www.ritsumei.ac.jp/acd/re/k-rsc/hss/book/pdf/vol04\\_05.pdf](http://www.ritsumei.ac.jp/acd/re/k-rsc/hss/book/pdf/vol04_05.pdf)
- Weldon, S. A. (2006). The Institutional Context of Tolerance for Ethnic Minorities: A Comparative, Multilevel Analysis of Western Europe. *American Journal of Political Science*, 50(2), 331–349. <http://doi.org/DOI 10.1111/j.1540-5907.2006.00187.x>
- Wilson, F. H. (2007). The Sociology of Racial and Ethnic Relations. In C. D. Bryant & D. L. Peck (Eds.),



*21st Century of Sociology: A Reference Handbook* (Vol. 1, pp. 237–246). Thousand Oaks, CA: SAGE Publications Inc.

Yasmin Ahmad, & Najeemah Mohd Yusof, . (2010). Ethnic boundary among students in Malaysian primary schools and social interaction: A conceptual framework. *Procedia - Social and Behavioral Sciences*, 7(2), 82–91. <http://doi.org/10.1016/j.sbspro.2010.10.013>

Zahara Aziz, Amla Salleh, & Hardiana Ema Ribu, . (2010). A Study of National Integration: Impact of Multicultural Values. *Procedia - Social and Behavioral Sciences*, 7(C), 691–700. <http://doi.org/10.1016/j.sbspro.2010.10.094>

Zainal, K., Abu, D. T., & Mohamad, Z. (2010). The effect of ethnic relations course on the students perceptions towards ethnic relations among first year students of one public university in Malaysia. *Procedia - Social and Behavioral Sciences*, 2(2), 3596–3599. <http://doi.org/10.1016/j.sbspro.2010.03.558>